



RIVA

# Achieving Continuous Authority to Operate (cATO)

## Modernizing Federal Cybersecurity Through Continuous Monitoring



**Gerry Caron**  
Vice President of Cybersecurity

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# Introduction

Government agencies, responsible for safeguarding a wealth of sensitive data, face the daunting task of maintaining a robust security posture while continuously adapting and deploying new products and solutions. This task is further complicated by stringent regulatory requirements designed to ensure data protection and public trust. For many years, ATO processes, involving periodic security assessments and authorizations, have been employed by agencies to manage these risks.

The rapid pace of digital transformation and evolving threat landscape is revealing significant limitations in the traditional ATO approach. The

need for a more dynamic, real-time approach has become more apparent than ever. Enter cATO, a proactive approach that revolutionizes risk management by assessing, monitoring, and mitigating security risks in real time, providing agencies with the agility and responsiveness necessary to navigate an ever-evolving digital environment.

This white paper seeks to provide a look into the transformation from traditional ATO to cATO, highlighting the importance, benefits, and implementation steps within the context of federal government operations.

# Rethinking ATO:

## Challenges with the Traditional Approach

The traditional ATO process assesses security posture through compliance with controls, standards, and regulations while analyzing risks and documenting evaluations. While thorough, this process is often lengthy, taking months to complete and hindering agility in fast-evolving digital environments.



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## Key Challenges with Traditional ATO:

- **Outpaced by Digital Transformation:** Rapid technological changes outstrip the traditional ATO process, which provides only a static, point-in-time assessment. As systems evolve, newly introduced vulnerabilities remain undetected, creating critical gaps in security that malicious actors can exploit.
- **Resource-Intensive and Slow:** Traditional ATO relies heavily on manual, time-consuming reviews. This inefficiency creates bottlenecks, leaving systems awaiting approval for extended periods and slowing agencies' ability to deploy or update vital technologies.
- **Misaligned with Continuous Compliance:** Regulatory frameworks like FISMA and FedRAMP require continuous monitoring and ongoing authorization, demands the traditional ATO process struggles to meet. This misalignment hinders government agencies from achieving real-time compliance and proactive risk management.

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## Balancing Security and Agility:

While the ATO process is critical for protecting sensitive government data, spanning personal, health, consumer, and national security information, modern frameworks must prioritize efficiency and scalability. A streamlined, future-oriented approach is essential to ensure security controls are maintained without impeding innovation or delaying value delivery.



# Continuous ATO:

## The Future of Agile Security and Compliance

To address the limitations of traditional Authority to Operate (ATO), Continuous Authority to Operate (cATO) has emerged as a transformative solution. Unlike the static, point-in-time assessments of traditional ATO, cATO enables real-time, continuous monitoring of systems. By leveraging automation, artificial intelligence (AI), and machine learning (ML), cATO ensures agencies can adapt to rapidly changing environments and evolving threats without sacrificing compliance or security.

### What is cATO?

cATO enhances traditional security practices rather than replacing them, enabling agencies to reuse prior tests and documentation. This iterative approach aligns with agile software development and supports the rapid delivery of value. The core tenets of cATO are:

- ✓ **Baseline Security Compliance:**  
Establish foundational security measures to meet compliance requirements.
- ✓ **Continuous Monitoring:**  
Identify incremental changes and assess their impact on security in real time.
- ✓ **Real-Time Response:**  
React promptly to security events or changes, minimizing risk exposure.

By integrating these principles, cATO delivers dynamic risk management while retaining the rigor of traditional security practices.



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## cATO and Risk Management

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cATO mitigates risks in real time, reducing the need for provisional ATOs or delays caused by lengthy vetting processes. Its programmatic nature allows organizations to respond rapidly to newly identified vulnerabilities (e.g., Common Vulnerabilities and Exposures [CVEs]) using tools like Software Bill of Materials (SBOM) analysis and machine-readable security controls.

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## cATO and Government Compliance

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cATO enables “Continuous Compliance,” ensuring organizations maintain and document adherence to frameworks such as FISMA, FedRAMP, and NIST controls. Using modern practices—Continuous Integration (CI), Continuous Deployment (CD), and Continuous Monitoring—cATO delivers secure, compliant systems at scale:

**Continuous Integration:**

Code quality scans, software composition analysis, dependency checks, and peer reviews ensure compliance with baseline security requirements.

**Continuous Deployment:**

Securely vetted software packages are deployed to trusted repositories, protecting the software supply chain.

**Continuous Monitoring:**

Ongoing assessment detects and addresses events affecting security, reliability, usability, or performance.

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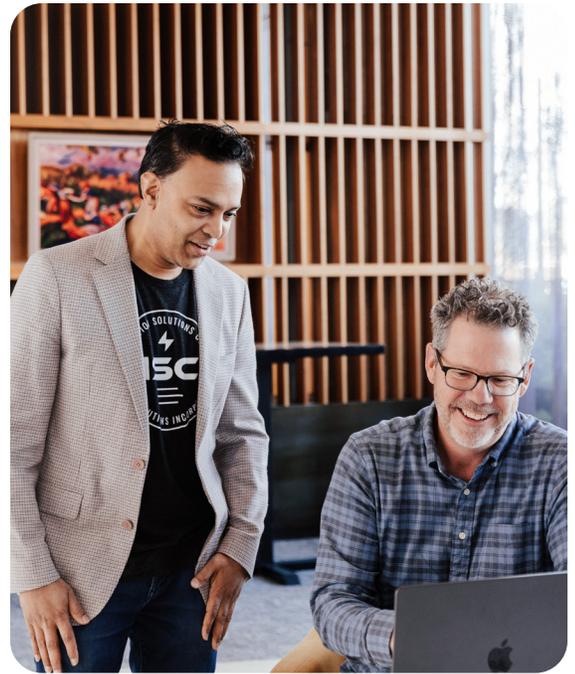
## Empowering Agility and Security

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With its iterative, programmatic approach, cATO bridges the gap between compliance requirements and the fast-paced needs of digital transformation. By supporting continuous innovation without compromising security, cATO represents the future of risk management and compliance for government systems.

# Operationalizing cATO in Federal Environments

Transitioning to a cATO model may feel daunting, but with a structured plan and effective strategies, government agencies can successfully adopt this transformative approach. Below are the essential steps to implement cATO:



## 1 Step 1: Conduct a Gap Analysis

Begin with a detailed gap analysis to understand your agency's current security posture and identify areas for improvement. Key actions include:

- Assessing Zero Trust maturity, trust perimeters, and micro-segmentation.
- Defining the scope of the analysis and selecting appropriate security controls, standards, and best practices.
- Identifying risks within applications and environments that could expose the organization to vulnerabilities.
- Prioritizing identified gaps and developing an action plan to address them through mitigation or elimination.

## 2 Step 2: Define Requirements and Implement cATO

RIVA recommends a ten-step framework to guide the implementation of cATO:

1. Identify specific security and compliance requirements.
2. Develop a comprehensive implementation plan.
3. Provide staff training on cATO practices and tools.
4. Integrate cATO with existing systems and processes.
5. Configure necessary settings and security controls.
6. Establish continuous monitoring processes.
7. Perform initial assessments and remediation efforts.
8. Create a Risk Management Framework (RMF) for proactive oversight.
9. Monitor, assess, and renew security measures regularly.
10. Maintain thorough documentation and reporting to ensure transparency and accountability.

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## 3 Step 3: Continuous Monitoring and Adjustments

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Continuous monitoring and adaptive adjustments are the backbone of a successful cATO strategy. These activities ensure ongoing effectiveness in addressing new threats, compliance requirements, and changes in the organization's digital landscape.



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### Why Continuous Monitoring Matters:

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#### **Evolving Threat Landscape:**

Stay ahead of emerging cyber threats.



#### **Timely Detection:**

Identify and mitigate security incidents in real time.



#### **Proactive Risk Management:**

Address vulnerabilities before they escalate.



#### **Regulatory Compliance:**

Meet evolving standards like FISMA, FedRAMP, and NIST.



#### **Dynamic Environments:**

Adapt to changes in technology and infrastructure.



#### **Improved Incident Response:**

Enhance your ability to respond to and recover from incidents.

By prioritizing continuous monitoring and iterative updates to the cATO strategy, agencies can maintain a resilient security posture, proactively manage risks, and safeguard critical systems and data.

# Benefits of cATO

Adopting cATO is more than just a security strategy update; it signifies a transformative shift toward proactive risk management, enhanced compliance, and operational resilience for government agencies. Key benefits include:



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## Cost Savings

cATO reduces the financial impact of security vulnerabilities by enabling proactive identification and remediation. Through continuous monitoring:

- Security risks are addressed early, lowering the likelihood of costly breaches or incidents.
- Prompt responses to incidents minimize expenses related to downtime, data loss, and system recovery.
- Resolving vulnerabilities proactively is often less expensive than addressing issues after a breach or compliance violation.
- Allows labor resources to focus on other high value activities

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## Reduced Downtime

Continuous monitoring helps agencies detect and address system abnormalities, performance issues, and threats before they escalate. This capability:

- Prevents system failures and operational disruptions.
- Significantly reduces downtime, ensuring that mission-critical systems remain available and effective.

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## Improved Compliance

By embedding compliance into continuous processes, cATO enables agencies to:

- Maintain adherence to evolving regulatory frameworks like FISMA, FedRAMP, and NIST.
- Reduce the risk of penalties and reputational damage from non-compliance.
- Adapt seamlessly to emerging threats and changes in the digital environment, sustaining a robust security posture.



# The Intersection of cATO and Zero Trust

The principles of Zero Trust— “never trust, always verify”—align naturally with the continuous monitoring and risk management strategies of cATO. By integrating these two approaches, organizations can create a layered, proactive defense against evolving cyber threats.

Zero Trust is a security model that enforces strict identity verification for every user, device, or system attempting to access resources, regardless of their location. Key principles of Zero Trust include:

- ✓ **Least Privilege Access:** Users and devices receive only the access necessary to perform their tasks, limiting potential damage from breaches.
- ✓ **Continuous Verification:** Every access attempt is verified, ensuring users and devices remain trustworthy over time.
- ✓ **Micro-Segmentation:** Networks are divided into smaller segments to contain breaches and reduce the spread of potential threats.

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## How cATO and Zero Trust Work Together

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Integrating cATO and Zero Trust strengthens an organization's ability to prevent, detect, and respond to threats. Together, they deliver:

-  **Enhanced Security Posture:**  
cATO's continuous monitoring identifies threats and anomalies in real time, while Zero Trust ensures that only authenticated and authorized users and devices can access sensitive systems. The combination of these practices reduces the likelihood of unauthorized access or undetected breaches.
-  **Real-Time Risk Management:**  
cATO's ability to monitor risks in real time complements Zero Trust's continuous verification of users and devices. Together, they ensure that behavioral changes or potential vulnerabilities are detected and mitigated immediately.
-  **Increased Automation and Efficiency:**  
Automation is a core feature of both approaches. cATO automates compliance checks and updates, while Zero Trust automates identity verification and access controls. This synergy reduces the manual burden on security teams and enhances operational efficiency.
-  **Scalability for Growing Organizations:**  
As agencies expand, combining cATO and Zero Trust provides a scalable security framework. cATO maintains compliance and continuous monitoring across systems, while Zero Trust's micro-segmentation and least privilege principles ensure secure, manageable access.
-  **Stronger Compliance Capabilities:**  
cATO ensures that organizations stay compliant with regulations through ongoing monitoring and reporting. Zero Trust enforces strict access controls that align with regulatory standards, providing a complementary, comprehensive approach to compliance.

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## A Unified Approach to Modern Security

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By leveraging the strengths of cATO and Zero Trust together, agencies can create a security architecture that is both robust and agile. This combination ensures that compliance, risk management, and access controls operate in unison, adapting to an ever-changing threat landscape while supporting mission-critical operations.



# Integrating M-24-15: Enhancing Compliance with OSCAL

The Office of Management and Budget (OMB) memorandum M-24-15 outlines a roadmap for modernizing the Federal Risk and Authorization Management Program (FedRAMP) through the adoption of the Open Secure Control Assessment Language (OSCAL). This guidance mandates the use of machine-readable, standardized data formats to streamline authorization and continuous monitoring processes across all federal agencies.

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## Key Directives from M-24-15:

- Agencies must adopt OSCAL for security artifacts unless a successor is formally designated by NIST.
- All FedRAMP authorization and continuous monitoring artifacts must be submitted as machine-readable data through APIs.
- Governance, Risk, and Compliance (GRC) tools and system-inventory tools must support the production, transmission, and ingestion of OSCAL files.
- Within 180 days, agencies must issue or update agency-wide policies to align with the memorandum.
- Within 18 months, the General Services Administration (GSA) will enable FedRAMP to accept machine-readable artifacts for authorization and monitoring.
- Within 24 months, agencies must ensure that GRC and system-inventory tools fully support OSCAL or any future protocol designated by FedRAMP.

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## Aligning M-24-15 with cATO

Incorporating the requirements of M-24-15 into the cATO framework ensures agencies meet federal mandates while enhancing their overall security posture. By adopting OSCAL and leveraging automated, machine-readable data, agencies can:

- Streamline compliance with FedRAMP and other regulatory frameworks.
- Enhance real-time risk management through seamless integration with cATO's continuous monitoring processes.
- Improve efficiency by reducing manual effort in the authorization process. By aligning cATO with the mandates of M-24-15, agencies can modernize their compliance practices, improve operational resilience, and adapt to the evolving requirements of federal cybersecurity.

To learn more about OSCAL you can visit the National Institute of Standards and Technology (NIST) site at: <https://pages.nist.gov/OSCAL/>

# cATO: The Next Step in Cybersecurity Excellence

The transition to cATO marks a fundamental evolution in how government agencies manage cybersecurity. By shifting from static, point-in-time assessments to real-time, continuous monitoring, cATO delivers a proactive and agile approach to risk management and compliance. This modern framework not only enhances security but also drives efficiency, minimizes downtime, and ensures agencies remain compliant with federal mandates like FISMA and FedRAMP.

The release of OMB memorandum M-24-15 further emphasizes the importance of modernization by mandating machine-readable,

standardized data formats for authorization and continuous monitoring. Integrating these requirements into the cATO framework enables agencies to stay ahead of compliance mandates while strengthening their security posture through automation and real-time insights.

Adopting cATO is more than a change in security strategy, it is a future-focused approach that aligns with the demands of digital transformation. By embracing continuous monitoring, real-time risk management, and compliance automation, government agencies can protect critical systems and data, maintain operational resilience, and ensure mission success in today's rapidly evolving digital landscape.

**To learn more about how RIVA can help your agency strengthen its security posture through cATO and align with federal mandates, reach out to Gerry Caron, Vice President of Cybersecurity.**

**Together**, we can build a secure and resilient future.



**Gerry Caron**  
Vice President of Cybersecurity  
gcaron@rivasolutionsinc.com